108TH CONGRESS 1ST SESSION

H. R. 2734

To authorize appropriations for the civil aviation research and development projects and activities of the Federal Aviation Administration, and for other purposes.

IN THE HOUSE OF REPRESENTATIVES

July 15, 2003

Mr. Forbes (for himself, Mr. Rohrabacher, Mr. Larson of Connecticut, and Mr. Gordon) introduced the following bill; which was referred to the Committee on Science

A BILL

- To authorize appropriations for the civil aviation research and development projects and activities of the Federal Aviation Administration, and for other purposes.
 - 1 Be it enacted by the Senate and House of Representa-
 - 2 tives of the United States of America in Congress assembled,
 - 3 SECTION 1. SHORT TITLE.
 - 4 This Act may be cited as the "Federal Aviation Ad-
 - 5 ministration Research and Development Reauthorization
 - 6 Act".
 - 7 SEC. 2. AUTHORIZATION OF APPROPRIATIONS.
- 8 Section 48102(a) of title 49, United States Code, is
- 9 amended—

1	(1) by striking "to carry out sections 44504"
2	and inserting "for conducting civil aviation research
3	and development under sections 44504";
4	(2) by striking "and" at the end of paragraph
5	(7);
6	(3) by striking the period at the end of para-
7	graph (8) and inserting a semicolon; and
8	(4) by adding at the end the following new
9	paragraphs:
10	"(9) for fiscal year 2004, \$371,317,000, includ-
11	ing—
12	"(A) \$190,000,000 for Research, Engi-
13	neering, and Development, of which—
14	"(i) \$65,000,000 shall be for Improv-
15	ing Aviation Safety;
16	"(ii) \$24,000,000 shall be for Weath-
17	er Safety Research;
18	"(iii) \$15,000,000 shall be made
19	available to the Next Generation Air Traf-
20	fic Management Research and Develop-
21	ment Joint Program Office established
22	under section 3 of the Federal Aviation
23	Administration Research and Development
24	Reauthorization Act for the Next Genera-
25	tion Air Traffic Management Research and

1	Development program under such section
2	3;
3	"(iv) \$27,500,000 shall be for Human
4	Factors and Aeromedical Research;
5	"(v) \$30,000,000 shall be for Envi-
6	ronmental Research and Development, of
7	which \$20,000,000 shall be for research
8	activities related to reducing community
9	exposure to civilian aircraft noise or emis-
10	sions;
11	"(vi) \$7,000,000 shall be for Research
12	Mission Support;
13	"(vii) \$20,000,000 shall be for the
14	Airport Cooperative Research Program
15	and
16	"(viii) \$1,500,000 shall be for car-
17	rying out subsection (h) of this section;
18	"(B) \$163,900,000 for Facilities and
19	Equipment, of which—
20	"(i) \$42,800,000 shall be for Ad-
21	vanced Technology Development and
22	Prototyping;
23	"(ii) \$30,300,000 shall be for Safe
24	Flight 21; and

1	"(iii) \$90,800,000 shall be for the
2	Center for Advanced Aviation System De-
3	velopment; and
4	"(C) \$17,417,000 for Airport Improvement
5	Program Research and Development, of
6	which—
7	"(i) \$9,667,000 shall be for Airports
8	Technology-Safety; and
9	"(ii) \$7,750,000 shall be for Airports
10	Technology-Efficiency;
11	"(10) for fiscal year 2005, \$396,192,000, in-
12	cluding—
13	"(A) \$206,600,000 for Research, Engi-
14	neering, and Development, of which—
15	"(i) \$65,705,000 shall be for Improv-
16	ing Aviation Safety;
17	"(ii) \$24,260,000 shall be for Weath-
18	er Safety Research;
19	"(iii) \$30,000,000 shall be made
20	available to the Next Generation Air Traf-
21	fic Management Research and Develop-
22	ment Joint Program Office established
23	under section 3 of the Federal Aviation
24	Administration Research and Development
25	Reauthorization Act for the Next Genera-

1	tion Air Traffic Management Research and
2	Development program under such section
3	3;
4	"(iv) \$27,800,000 shall be for Human
5	Factors and Aeromedical Research;
6	"(v) \$30,109,000 shall be for Envi-
7	ronmental Research and Development, of
8	which \$20,000,000 shall be for research
9	activities related to reducing community
10	exposure to civilian aircraft noise or emis-
11	sions;
12	"(vi) \$7,076,000 shall be for Research
13	Mission Support;
14	"(vii) \$20,000,000 shall be for the
15	Airport Cooperative Research Program;
16	and
17	"(viii) \$1,650,000 shall be for car-
18	rying out subsection (h) of this section;
19	"(B) \$172,000,000 for Facilities and
20	Equipment, of which—
21	"(i) \$43,300,000 shall be for Ad-
22	vanced Technology Development and
23	Prototyping;
24	"(ii) \$31,100,000 shall be for Safe
25	Flight 21;

1	"(iii) \$95,400,000 shall be for the
2	Center for Advanced Aviation System De-
3	velopment; and
4	"(iv) \$2,200,000 shall be for Free
5	Flight Phase 2; and
6	"(C) \$17,592,000 for Airport Improvement
7	Program Research and Development, of
8	which—
9	"(i) \$9,764,000 shall be for Airports
10	Technology-Safety; and
11	"(ii) \$7,828,000 shall be for Airports
12	Technology-Efficiency; and
13	"(11) for fiscal year 2006, \$412,157,000, in-
14	cluding—
15	"(A) \$228,289,000 for Research, Engi-
16	neering, and Development, of which—
17	"(i) \$66,447,000 shall be for Improv-
18	ing Aviation Safety;
19	"(ii) \$24,534,000 shall be for Weath-
20	er Safety Research;
21	"(iii) \$50,000,000 shall be made
22	available to the Next Generation Air Traf-
23	fic Management Research and Develop-
24	ment Joint Program Office established
25	under section 3 of the Federal Aviation

1	Administration Research and Development
2	Reauthorization Act for the Next Genera-
3	tion Air Traffic Management Research and
4	Development program under such section
5	3;
6	"(iv) \$28,114,000 shall be for Human
7	Factors and Aeromedical Research;
8	"(v) \$30,223,000 shall be for Envi-
9	ronmental Research and Development, of
10	which \$20,000,000 shall be for research
11	activities related to reducing community
12	exposure to civilian aircraft noise or emis-
13	sions;
14	"(vi) \$7,156,000 shall be for Research
15	Mission Support;
16	"(vii) \$20,000,000 shall be for the
17	Airport Cooperation Research Program;
18	and
19	"(viii) \$1,815,000 shall be for car-
20	rying out subsection (h) of this section;
21	"(B) \$166,100,000 for Facilities and
22	Equipment, of which—
23	"(i) \$42,200,000 shall be for Ad-
24	vanced Technology Development and
25	Prototyping;

1	"(ii) \$23,900,000 shall be for Safe
2	Flight 21; and
3	"(iii) \$100,000,000 shall be for the
4	Center for Advanced Aviation System De-
5	velopment; and
6	"(C) $$17,768,000$ for Airport Improvement
7	Program Research and Development, of
8	which—
9	"(i) \$9,862,000 shall be for Airports
10	Technology-Safety; and
11	"(ii) \$7,906,000 shall be for Airports
12	Technology-Efficiency.".
13	SEC. 3. NEXT GENERATION AIR TRAFFIC MANAGEMENT RE-
13 14	SEC. 3. NEXT GENERATION AIR TRAFFIC MANAGEMENT RE- SEARCH AND DEVELOPMENT JOINT PRO-
14	SEARCH AND DEVELOPMENT JOINT PRO-
14 15	SEARCH AND DEVELOPMENT JOINT PROGRAM OFFICE.
14 15 16 17	SEARCH AND DEVELOPMENT JOINT PRO- GRAM OFFICE. (a) Establishment.—There is established a Next
14 15 16 17	SEARCH AND DEVELOPMENT JOINT PROGRAM OFFICE. (a) ESTABLISHMENT.—There is established a Next Generation Air Traffic Management Research and Development Joint Program Office (referred to in this section
14 15 16 17 18	SEARCH AND DEVELOPMENT JOINT PROGRAM OFFICE. (a) ESTABLISHMENT.—There is established a Next Generation Air Traffic Management Research and Development Joint Program Office (referred to in this section
14 15 16 17 18	SEARCH AND DEVELOPMENT JOINT PROGRAM OFFICE. (a) ESTABLISHMENT.—There is established a Next Generation Air Traffic Management Research and Development Joint Program Office (referred to in this section as the "Office"). The Office shall be jointly managed by the Federal Aviation Administration and the National
14 15 16 17 18 19 20	SEARCH AND DEVELOPMENT JOINT PROGRAM OFFICE. (a) ESTABLISHMENT.—There is established a Next Generation Air Traffic Management Research and Development Joint Program Office (referred to in this section as the "Office"). The Office shall be jointly managed by the Federal Aviation Administration and the National
14 15 16 17 18 19 20 21	SEARCH AND DEVELOPMENT JOINT PROGRAM OFFICE. (a) ESTABLISHMENT.—There is established a Next Generation Air Traffic Management Research and Development Joint Program Office (referred to in this section as the "Office"). The Office shall be jointly managed by the Federal Aviation Administration and the National Aeronautics and Space Administration. The objective of
14 15 16 17 18 19 20 21	SEARCH AND DEVELOPMENT JOINT PROGRAM OFFICE. (a) ESTABLISHMENT.—There is established a Next Generation Air Traffic Management Research and Development Joint Program Office (referred to in this section as the "Office"). The Office shall be jointly managed by the Federal Aviation Administration and the National Aeronautics and Space Administration. The objective of the Office shall be to carry out research and development of an air traffic management system designed to meet na-

1	(b) DIRECTOR AND DEPUTY DIRECTOR.—The Office
2	shall be headed by a Director who shall be a senior execu-
3	tive of the Federal Aviation Administration. The Deputy
4	Director shall be a senior executive of the National Aero-
5	nautics and Space Administration. Not later than 120
6	days after the date of enactment of this Act, the Adminis-
7	trators of the Federal Aviation Administration and the
8	National Aeronautics and Space Administration shall
9	jointly appoint the Director and Deputy Director of the
10	Office.
11	(c) Functions of the Office shall
12	manage air traffic management research and development
13	programs and initiatives within the Federal Aviation Ad-
14	ministration and the National Aeronautics and Space Ad-
15	ministration. The responsibilities of the Office shall in-
16	clude—
17	(1) establishing and managing a research and
18	development program for a next generation air traf-
19	fic management system capable of tripling capacity
20	by the year 2025;
21	(2) entering into grants, cooperative agreements
22	or contracts, or otherwise awarding or using funds
23	appropriated for air traffic management research

and development to carry out paragraph (1);

24

1	(3) utilizing the facilities, capabilities, expertise
2	and experience of Federal agencies, national labora-
3	tories, universities, nonprofit organizations, indus-
4	trial entities, and other non-Federal entities to carry
5	out paragraph (1);
6	(4) coordinating with the Department of De-
7	fense, the Department of Commerce, the Under Sec
8	retary for Science and Technology at the Depart
9	ment of Homeland Security, the National Security
10	Council, the Department of Transportation, and
11	other Federal agencies; and
12	(5) consulting with the private sector (including
13	representatives of general aviation, commercial avia
14	tion, and the space industry), members of the public
15	and other interested parties on the program.
16	(d) NEXT GENERATION AIR TRAFFIC MANAGEMENT
17	RESEARCH AND DEVELOPMENT PLAN.—
18	(1) Requirement.—The Office shall develop a
19	research and development plan to carry out this sec
20	tion.
21	(2) GOAL.—The goal of the plan shall be to en-
22	able the creation of a National Airspace System are

chitecture that would—

23

1	(A) be based on emerging ground-based
2	and space-based communications, navigation,
3	and surveillance technologies;
4	(B) increase the level of safety, security,
5	and efficiency of the National Airspace System;
6	(C) integrate data and information flow ef-
7	fectively with other Federal agencies responsible
8	for providing for our Nation's defense and secu-
9	rity;
10	(D) be scalable to accommodate and en-
11	courage substantial growth in domestic and
12	international transportation;
13	(E) anticipate and accommodate con-
14	tinuing technology upgrades; and
15	(F) accommodate a wide range of aircraft
16	operations, including airlines, air taxis, heli-
17	copters, general aviation, and unmanned aerial
18	vehicles.
19	(3) Contents.—The plan shall describe, at a
20	minimum—
21	(A) the most significant technical hurdles
22	that stand in the way of achieving the goal de-
23	scribed in paragraph (2);
24	(B) the research and development projects
25	that will be carried out to overcome the tech-

1	nical hurdles described in subparagraph (A), in-
2	cluding, for each project, whether it would be
3	funded by the Federal Aviation Administration,
4	the National Aeronautics and Space Adminis-
5	tration, or both, and whether the work would be
6	carried by the Federal Government, corpora-
7	tions, or universities, or a combination thereof;
8	(C) the annual anticipated cost of carrying
9	out the plan;
10	(D) the technical milestones that will be
11	used to evaluate progress in carrying out the
12	plan; and
13	(E) how the research and development ac-
14	tivities will be coordinated with other appro-
15	priate Federal agencies.
16	(e) Reports.—The Director of the Office shall
17	transmit to the Committee on Science of the House of
18	Representatives and to the Committee on Commerce,
19	Science, and Transportation of the Senate—
20	(1) not later than 120 days after the date of
21	enactment of this Act, the plan required under sub-
22	section (d); and
23	(2) annually at the time of the President's
24	budget request, a report describing the progress in

- 1 carrying out the plan required under subsection (d)
- 2 and any changes to that plan.

3 SEC. 4. BUDGET DESIGNATION FOR RESEARCH AND DEVEL-

- 4 **OPMENT ACTIVITIES.**
- 5 Section 48102 of title 49, United States Code, is
- 6 amended by inserting after subsection (f) the following
- 7 new subsection:
- 8 "(g) Designation of Activities.—(1) The
- 9 amounts appropriated under subsection (a) are for the
- 10 support of all research and development activities carried
- 11 out by the Federal Aviation Administration that fall with-
- 12 in the categories of basic research, applied research, and
- 13 development, including the design and development of pro-
- 14 totypes, in accordance with the classifications of the Office
- 15 of Management and Budget Circular A–11 (Budget For-
- 16 mulation/Submission Process).
- 17 "(2) The Department of Transportation's annual
- 18 budget request for the Federal Aviation Administration
- 19 shall identify all of the activities carried out by the Admin-
- 20 istration within the categories of basic research, applied
- 21 research, and development, as classified by the Office of
- 22 Management and Budget Circular A–11. Each activity in
- 23 the categories of basic research, applied research, and de-
- 24 velopment shall be identified regardless of the budget cat-
- 25 egory in which it appears in the budget request.".

1 SEC. 5. AIRPORT COOPERATIVE RESEARCH PROGRAM.

2	Section 44511 of title 49, United States Code, is
3	amended by adding at the end the following new sub-
4	section:
5	"(f) AIRPORT COOPERATIVE RESEARCH PROGRAM.—
6	"(1) ESTABLISHMENT.—The Secretary of
7	Transportation shall establish an airport cooperative
8	research program to—
9	"(A) identify problems that are shared by
10	airport operating agencies and can be solved
11	through applied research but that are not being
12	adequately addressed by existing Federal re-
13	search programs; and
14	"(B) fund research to address those prob-
15	lems.
16	"(2) GOVERNANCE.—The Secretary of Trans-
17	portation shall appoint an independent governing
18	board for the research program established under
19	this subsection. The governing board shall be ap-
20	pointed from candidates nominated by national asso-
21	ciations representing public airport operating agen-
22	cies, airport executives, State aviation officials, and
23	the scheduled airlines, and shall include representa-
24	tives of appropriate Federal agencies. Section 14 of
25	the Federal Advisory Committee Act shall not apply
26	to the governing board.

1	"(3) Implementation.—The Secretary of
2	Transportation shall enter into an arrangement with
3	the National Academy of Sciences to provide staff
4	support to the governing board established under
5	paragraph (2) and to carry out projects proposed by
6	the governing board that the Secretary considers ap-
7	propriate.".
8	SEC. 6. DEVELOPMENT OF ANALYTICAL TOOLS AND CER-
9	TIFICATION METHODS.
10	The Federal Aviation Administration shall conduct
11	research to promote the development of analytical tools to
12	improve existing certification methods and to reduce the
13	overall costs for the certification of new products.
14	SEC. 7. RESEARCH ON AVIATION TRAINING.
15	Section 48102(h)(1) of title 49, United States Code,
16	is amended—
17	(1) by striking "or" at the end of subparagraph
18	(B);
19	(2) by striking the period at the end of sub-
20	paragraph (C) and inserting "; or"; and
21	(3) by adding at the end the following new sub-
22	paragraph:
23	"(D) research on the impact of new tech-
24	nologies and procedures, particularly those re-
25	lated to aircraft flight deck and air traffic man-

- 1 agement functions, on training requirements for
- pilots and air traffic controllers.".

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